

Doi: [HTTPS://DOI.ORG/10.23910/IJBSM/2017.8.4.1818g](https://doi.org/10.23910/IJBSM/2017.8.4.1818g)

Performance of MGNREGS - Aquaculture Convergence: A Study in Tripura, India

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Article History

Article ID: AR1818g
Received in 16th June, 2017
Received in revised form 29th July, 2017
Accepted in 5th August, 2017

Abstract

The paper is based on a study conducted in northeastern state of Tripura (India) to comprehend intra-state level performance of work execution relating to excavation and reclamation of ponds under MGNREGS during 2012–13 to 2016–17; and to examine the performance of those built up aquatic resources during post work execution phase. At first phase, analysis of secondary data revealed that the state had executed 82628 nos. of works combining both pond excavation and reclamation jobs during the period under study, of which the share of works on excavation of new ponds and reclamation of existing ones was 65.26% and 34.74% respectively. Signifying possible influence of MGNREGS through such works, while the area under culture fisheries in Tripura registered 7.11% gain during the period, in case of fish production from culture fisheries 18.02% gain was recorded. At the second phase, examination of the performance of post work execution period through a case study conducted in West Tripura district over 65 nos. of MGNREGS beneficiaries, however, revealed that although 81.54% of them had no previous experience of culture fisheries as they became first ever owners of pond, there remained extreme inadequacy in pertaining enabling skill training to them to pursue scientific aquaculture. And that had led to their very poor extent of adoption (29.57%) of scientific aquaculture practices to, in turn, poor accrual of annual fish productivity ($735.58 \text{ kg ha}^{-1}$) by them that lagged by 3.3 times from the state average and 3.6 times from the average of West Tripura district, where the study was conducted.

Keywords: MGNREGS, aquaculture, post execution convergence, adoption, training, Tripura

1. Introduction

In India, a land mark beginning to ensure social protection, livelihood security, inclusive growth and democratic empowerment of its poor people living in the rural nexus was made through introduction of the National Rural Employment Guarantee Act (NREGA) on September 7, 2005. Subsequently, on October 2, 2009, it was renamed as the Mahatma Gandhi National Rural Employment Guarantee Act (MGNREGA). The MGNREGA was made effective in the form of Mahatma Gandhi National Rural Employment Guarantee Scheme (MGNREGS) and was classified as a Centrally Sponsored Scheme. The Act provided a legal guarantee for 100 days of wage employment in a year to every rural household whose adult members would volunteer to do unskilled manual work. (Ministry of Rural Development, GoI, 2013). The delineation of the scheme suggested that on completion of the works undertaken, there would be creation of durable assets at local levels to act as long term livelihood resource base for strengthening future economic activities of the rural poor. Among many other permissible works included in the scope of the scheme, provisions were also kept for excavation of farm ponds and renovation of traditional water bodies including

de-silting of tanks. Alongside provisioning for such works, the issue of convergence was also duly paid heed to. And here, it was specifically conceived that in case of works completed under MGNREGS by way of creation of assets like newly dug out ponds and renovation of traditional water bodies, including de-silting of tanks, those assets would be taken care of in terms of both fund as well as technical expertise and knowhow support through convergence with the resources of other programmes/schemes available with panchayats and other line departments of the concerned states to facilitate securing of livelihood of the beneficiary rural households as part of effective management of post work execution phase. (Ministry of Rural Development, GoI, 2013).

Fishery occupies a unique place among the people of tiny northeastern state Tripura, which covers an area of 10,491 km^2 and support 36,71,032 population (Census of India, 2011). Here, fish is one of the most important constituent of daily diet for 95% of its population. Considering importance of fish as one of the sources of household nutrition, the state had adopted two pronged strategy in the form of both vertical as well as horizontal expansion of aquaculture sector (Department of Fisheries, Govt. of Tripura, 2014). While productivity enhancement of available water bodies through



scientific fish culture was assumed to facilitate vertical expansion, the horizontal expansion on the other hand was envisioned to be achieved through increasing the present area under culture fisheries through converging resources of relevant schemes/programmes. It was also emphasized to revivify the existing unproductive water bodies through due reclamation. And utilization of MGNREGS fund is being made by the state for such purposes. So, the present study was conducted to i) comprehend intra-state level performance of work execution relating to excavation and reclamation of ponds under MGNREGS during 2012–13 to 2016–17; and ii) to examine the performance of those built up aquatic resources during post work execution phase.

2. Materials and Methods

2.1. Study sites

The study was conducted in the north-eastern state of Tripura (India) during September, 2016 - February, 2017. The first objective was addressed using secondary data. For attaining the second objective, a case study was conducted in the randomly pooled five out of total eight blocks of West Tripura district. While selecting the villages from the chosen blocks, based upon the criteria where reasonable number of excavation/reclamation works of water bodies was done under MGNREGS support during 2012-13 and 2016-17, firstly five separate list of all such villages for each of the five blocks were prepared through taking assistance from the official website of the scheme as well as key informants. Secondly, from each of those five lists, two villages were randomly chosen. Accordingly, ten villages found selection. Finally, 65 nos. of MGNREGS supported pond owning aquaculturists were pooled from those villages through probability proportionate to size sampling.

2.2. Method of data collection

The first objective was addressed using secondary data available with different public domains including website of the scheme (www.nrega.nic.in). For collecting primary data from MGNREGS supported aquaculturists, however, pre-tested structured interview schedule was prepared and employed. For examining the second objective, four parameters were identified viz. fish productivity since initiation of culture fisheries in MGNREGS supported ponds; extent of adoption of scientific aquaculture practices; annual income from the scheme supported ponds and surroundings; and training exposure on scientific aquaculture practices. For computing average annual fish productivity, firstly culture period vis-a-vis study period wise combined production performances of fish for each respondent was determined and then the mean value at aggregate level for the entire study period was calculated to finally estimate the annual values in kg ha⁻¹. For ascertaining the extent of adoption of scientific aquaculture practices, the scale developed by Saha et al. (2010) was utilized. The scale consisted 18 critical sub-activities distributed against six major domains of activities like - pond preparation (contained four

critical sub-activities); pond liming (contained two critical sub-activities); manuring and fertilization of the pond (contained three critical sub-activities); stocking (contained four critical sub-activities); supplementary feeding (contained three critical sub-activities); and water exchange and quality monitoring (contained two critical sub-activities). On the basis of adoption score, adoption index was computed for all six major domains of activities using following formula:

$$\text{Adoption index} = \frac{\text{Mean score obtained in a particular domain}}{\text{Maximum obtainable score in that domain}} \times 100$$

Calculation of overall adoption index was done in following manner:

$$\text{Overall adoption index} = \frac{\text{Adoption score obtained combining all domains}}{\text{Maximum obtainable score combining all domains}} \times 100$$

The annual income from MGNREGS supported water bodies and surroundings was computed in terms of average annual income accrued through both culture fisheries

The annual income from MGNREGS supported water bodies and surroundings was computed in terms of average annual income accrued through both culture fisheries as well as pond dyke and trellis based small horticulture and/or raising plantation crops. Side by side, their distributive pattern across various income range categories was also worked out.

3. Results and Discussion

3.1. Physical performance of MGNREGS supported pond excavation/reclamation works

In terms of year wise physical performance of works relating to excavation of new ponds and reclamation of existing ponds across various constituent districts of Tripura, Table 1 had revealed that during 2012–13 financial year highest number of such works was executed in the Dhalai district (3013 nos.) and in descending order the next eight districts were Khowai (2849 nos.), Gomati (2570 nos.), North Tripura (2427 nos.), West Tripura (1933), Sepahijala (1574 nos.), South Tripura (1407 nos.), and Unokoti (1090 nos.). Consequently, a total of 17068 nos. of works relating to excavation and reclamation of ponds could be executed in the state with shares of new pond excavation works being 67.14% and the rest 32.86% by reclamation of existing ones. In 2013–14 financial year, the standing of various districts in terms of such physical performance were West Tripura (3489 nos.), Dhalai (3743 nos.), North Tripura (3284 nos.), Gomati (3273 nos.), Khowai (2896 nos.), Sepahijala (2676 nos.), South Tripura (1947 nos.), and Unokoti (1090 nos.). It needs a mention here that though there occurred an increase in the physical performance from the previous year, the district of Khowai, nevertheless, relegated to fifth position in 2013–14, whereas the West Tripura district assumed the top position by virtue

Table 1: District and year wise physical performance of pond excavation and reclamation works with MGNREGS fund support

District	Year	Excavation of new ponds		Reclamation of existing ponds		All works combined		
		No.	%	No.	%	No.	%	Overall rank
West Tripura	2012-13	1033	53.44	900	46.56	1933	16.47	IV
	2013-14	2028	58.13	1461	41.87	3489	29.73	
	2014-15	2214	62.74	1315	37.26	3529	30.07	
	2015-16	1370	62.67	816	37.33	2186	18.62	
	2016-17	321	53.50	279	46.50	600	5.11	
	Total	6966	59.35	4771	40.65	11737	100.00	
Dhalai	2012-13	2533	84.07	480	15.93	3013	21.35	I
	2013-14	3122	83.41	621	16.59	3743	26.52	
	2014-15	3976	80.67	951	19.30	4927	34.91	
	2015-16	1199	73.78	426	26.22	1625	11.51	
	2016-17	579	71.84	227	28.16	806	5.71	
	Total	11409	80.83	2705	19.17	14114	100.00	
Gomati	2012-13	1549	60.27	1021	39.73	2570	21.74	II
	2013-14	2016	61.59	1257	38.41	3273	27.68	
	2014-15	2178	59.25	1498	40.75	3676	31.09	
	2015-16	1002	48.71	1055	51.29	2057	17.40	
	2016-17	160	64.52	88	35.48	248	2.10	
	Total	6905	58.40	4919	41.60	11824	100.00	
Khowai	2012-13	1675	58.79	1174	41.21	2849	24.15	III
	2013-14	1613	55.70	1283	44.30	2896	24.56	
	2014-15	1915	52.93	1703	47.07	3618	30.68	
	2015-16	1165	57.85	849	42.15	2014	17.08	
	2016-17	233	56.01	183	43.99	416	3.53	
	Total	6601	55.97	5192	44.03	11793	100.00	
North Tripura	2012-13	1602	66.01	825	33.99	2427	22.14	V
	2013-14	2445	74.45	839	25.55	3284	29.96	
	2014-15	1875	66.23	956	33.77	2831	25.83	
	2015-16	1107	57.30	825	42.70	1932	17.63	
	2016-17	324	66.67	162	33.33	486	4.43	
	Total	7353	67.09	3607	32.91	10960	100.00	
Sepahijala	2012-13	1015	64.49	559	35.51	1574	17.25	VI
	2013-14	1430	53.44	1246	46.56	2676	29.32	
	2014-15	1362	54.74	1126	45.26	2488	27.26	
	2015-16	1109	60.04	738	39.96	1847	20.24	
	2016-17	376	69.50	165	30.50	541	5.93	
	Total	5292	57.99	3834	42.01	9126	100.00	

Continue...



District	Year	Excavation of new ponds		Reclamation of existing ponds		All works combined		
		No.	%	No.	%	No.	%	Overall rank
South Tripura	2012-13	1018	72.35	389	27.65	1407	17.13	
	2013-14	1145	58.81	802	41.19	1947	23.71	
	2014-15	2067	67.75	984	32.25	3051	37.15	
	2015-16	864	65.50	455	34.50	1319	16.06	
	2016-17	309	63.32	179	36.68	488	5.94	
	Total	5403	65.79	2809	34.21	8212	100.00	VII
Unokoti	2012-13	1034	79.85	261	20.15	1295	26.63	
	2013-14	876	80.37	214	19.63	1090	22.42	
	2014-15	563	74.47	193	25.53	756	15.55	
	2015-16	1311	90.73	134	9.27	1445	29.72	
	2016-17	214	77.54	62	22.46	276	5.68	
	Total	3998	82.23	864	17.77	4862	100.00	VIII
Tripura	2012-13	11459	67.14	5609	32.86	17068	20.65	
	2013-14	14675	65.52	7723	34.48	22398	27.11	
	2014-15	16150	64.92	8726	35.08	24876	30.11	
	2015-16	9127	63.27	5298	36.73	14425	17.46	
	2016-17	2516	65.16	1345	34.84	3861	4.67	
	Total	53927	65.26	28701	34.74	82628	100.00	

Source: Authors' own calculation based on information available from official website of the Ministry of Rural Development, Government of India for 2012–13 to 2016–17 on MGNREGA [http://mnregaweb4.nic.in/netnrega/writereaddata/citizen_out/wrkstatlink_30_05_1314 ALL. html](http://mnregaweb4.nic.in/netnrega/writereaddata/citizen_out/wrkstatlink_30_05_1314_ALL.html)

of registering almost 80.50% increase over its previous year's performance. In 2014–15, the districts of Dhalai, Gomati, Khowai and West Tripura had assumed the first four positions in terms of such work accomplishments with the number of works therein being 4927 nos., 3676 nos., 3618 nos. and 3529 nos. respectively. And, in order of descend, the other districts were South Tripura (3051 nos.), North Tripura (2831 nos.), Sepahijala (2488 nos.), and Unokoti (756 nos.). Thus, the state could altogether execute 24876 nos. of excavation and reclamation works in that year with the shares of new pond excavation works being 64.92% and the rest 35.08% by reclamation of existing ones.

But, in contrast to the previous year, the Dhalai district was slipped to seventh position in 2015–16 with its works accomplishment rate being 1625 nos. Rather, the first four positions in that year were assumed by the districts of West Tripura (2186 nos.), Gomati (2057 nos.), Khowai (2014 nos.) and North Tripura (1932 nos.). It is to be noted here that, as compared to the previous three years, the financial year 2015–16 underwent a phase of decline in terms of execution of such works, excepting in case of the Unokoti district which, with 1445 nos. of works execution, registered a highly appreciative gain of 91.14% than its previous year's accomplishment of 756 nos. of works. Further, for the whole of the state of Tripura,

there occurred a sharp decline to the tune of around 42.00% in works accomplishment rate with respect to excavation and reclamation of ponds from that of the previous year. But, despite such decline, out of a total of 14425 nos. of works executed in 2015–16 across the state, the shares of new pond excavation works, nevertheless, remained to be at much higher side (63.27%) as against 36.73% share occupied by the reclamation works. Such declining trend had continued in 2016–17 too throughout all the districts of the state. Though, the districts of Dhalai and West Tripura maintained their higher performance graphs by way of retaining top two positions among the districts in terms of physical performance of excavation/reclamation works, the corresponding physical figure, however, drastically reduced in those cases to only 806 nos. and 600 nos. for Dhalai and West Tripura respectively. And in that year, the third and fourth positions were occupied by the districts of Sepahijala (541 nos.) and South Tripura (488 nos.), which had also substantially fell short of the performances therein in the previous years. As the resultant effect, the number of executed works for whole of the state had come down to only 3861 nos. in 2016–17. In terms of overall performances combining all the constituent years under study, Dhalai district ranked first and it was followed in descending order by Gomati, Khowai, West Tripura, North

Tripura, Sepahijala, South Tripura and Unokoti districts. Finally, by number, the state of Tripura executed 82628 nos. of works combining both pond excavation and reclamation jobs during the period between 2012–13 and 2016–17. And out of that, the share of works relating to excavation of new ponds was 65.26% as against 34.74% for the works relating to reclamation of existing water bodies.

Contextual to such revelation, there arose no denying the fact that the state had been keeping due thrust on creation of new ponds so as to pave the way for horizontal expansion of the area under aquaculture in a big way by virtue of utilization of the MGNREGS fund. Alongside, it was also appeared that the issue of efficient utilization of the existing water bodies by way of undertaking de-siltation and other associated activities was quite appreciably addressed across the state.

3.2. Status of area, production and productivity of culture fisheries in the state

Table 2 unveiled of the fact that in all the constituent districts of Tripura both area and production under culture fisheries had undergone a steady progressive growth. While the area under culture fisheries in the state went up to attain 26461 ha. in 2015-16 from that of 24704.04 ha. in 2012-13 (i.e. 7.11% gain), in case of fish production from culture fisheries

Table 2: District wise aggregated area, production and productivity of culture fisheries in Tripura between 2012-13 to 2015-16

District	Total area covered by culture fisheries (ha.)	Total fish production from culture fisheries (MT)	Av. annual productivity in culture fisheries (kg ha ⁻¹)
West Tripura	10076.59	26706.95	2650.40
Dhalai	15276.54	35816.80	2344.56
Gomati	18367.13	41644.66	2267.35
Khowai	11346.73	31886.55	2810.20
North Tripura	12205.88	27900.61	2285.83
Shepahijala	14089.41	34772.19	2467.97
South Tripura	12742.13	29623.14	2324.82
Unokoti	8060.39	19827.87	2459.91
All districts	102164.80	248178.77	2429.20

Source: Authors' own calculation based on Progress Reports on Fisheries from 2012-13 to 2015-16 of the Directorate of Fisheries, Govt. of Tripura; Note: Average annual fish productivity was figured out by combining corresponding data between 2012-13 to 2015-16)

activities it was recorded to be 67552 MT in 2015-16 as compared to that of 57238.8 MT in 2012-13 (i.e. 18.02% gain). And here, creation of new water bodies in one hand and de-silting / reclamation of existing water bodies on the

other through the aegis of MGNREGS had presumably played a big role.

3.3. Fish productivity in respondents' water bodies

Whereas, 49.23% of the respondents were found to have moderate level of fish productivity, 26.15% and 24.62% of them had low and high level of productivity, respectively (Table 3).

However, the genuine point of concern had emanated from the worked out four years' average fish productivity between 2012–13 to 2015–16 for the respondent beneficiaries of

Table 3: Fish productivity of MGNREGS supported water bodies of the respondents

Fish productivity category	Frequency	Percentage	Mean	S.D.
Low (< 555.29 kg ha ⁻¹)	17	26.15	735.58	180.29
Moderate (555.29 - 915.87 kg ha ⁻¹)	32	49.23		
High (> 915.87 kg ha ⁻¹)	16	24.62		

the scheme. Though it appeared to be 735.58 kg ha⁻¹, still it was lagging behind by a staggering 3.3 times from the state average (2429.20 kg ha⁻¹) and even more by 3.6 times from that of West Tripura district (2650.40 kg ha⁻¹), where the present study was carried out (Table 4).

Such revelation strongly justified the essentiality for undertaking focused intervention in regard to motivation and skill empowerment of the beneficiary pond owners for enabling them to enhance fish productivity in their owned

Table 4: Comparison of fish productivity

Average annual fish productivity from culture fisheries (kg ha ⁻¹)*				
Tripura	West Tripura	Ponds of MGNREGS beneficiary respondents	Shortfall	
			From state average	From district average
2429.20	2650.40	735.58	3.3 times	3.6 times

*Average annual fish productivity was figured out by combining corresponding data between 2012–13 to 2015–16

ponds at least to the level of state average so as to contribute more significantly in enhancing the production of fish from culture fisheries in the state.

3.4. Annual income from MGNREGS supported water bodies and surroundings

Table 5 indicated that the average annual income of the



respondents was ₹ 18954/- from MGNREGS supported water bodies basically through practicing culture fisheries. Side by side, ₹ 2323/- was appeared to be their average annual income accrual through utilization of pond dykes and embankments by practicing small horticulture and raising plantation crops. In terms of distributive pattern of annual income categories in accordance with the MGNREGS supported ponds, while Table 5 indicated that 35.38% of the respondents were placed in the category of income range between > ₹ 15000 – ₹ 20000, in descending order the other categories were being occupied by the income ranges of > ₹ 10000 – ₹ 15000 (29.23%), > ₹ 20000 – ₹ 25000 (21.54%), > ₹ 25000 (9.23%) and > ₹ 5000 – ₹ 10000 (4.62%).

Again, with respect to average annual income from the pond surrounding based miscellaneous small production situations, it was noted from Table 5 that majority of the respondents

Table 5: Distribution of respondents according to annual income from MGNREGS supported water bodies and surrounding

Annual income from water bodies (₹)	Frequency	%	Average annual income (₹)
Up to 5000	00	0.00	18954
>5000 to 10000	03	4.62	
>10000 to 15000	19	29.23	
>15000 to 20000	23	35.38	
>20000 to 25000	14	21.54	
>25000	06	9.23	
Annual income from surrounding (₹)			
Up to 1000	13	20.00	2323
>1000 to 2000	32	49.23	
>2000 to 3000	10	15.38	
>3000 to 4000	06	9.23	
>4000 to 5000	04	6.15	
>5000	00	0.00	

(49.23%) were in the category of income range between > ₹ 1000 – ₹ 20000. And it was followed in decreasing order by income range categories of up to ₹ 1000 (20.00%), > ₹ 2000 – ₹ 3000 (15.38%), > ₹ 3000 – ₹ 4000 (9.23%) and > ₹ 4000 – ₹ 5000 (6.15%).

3.5. Share of fisheries to annual family income

In terms of share of fisheries to total income of the respondents, 36.92% of them were in the share range between 20.1 – 30%, 27.69% in the share range between 30.1 – 40%, 18.46% in the range between 10.1 – 20%, 15.39% in the range between 40.1 – 50%, and a meager 1.54% in the > 50% range (Figure 1).

In terms of annual income flow of the beneficiary respondents

from the MGNREGS supported water bodies and surrounding

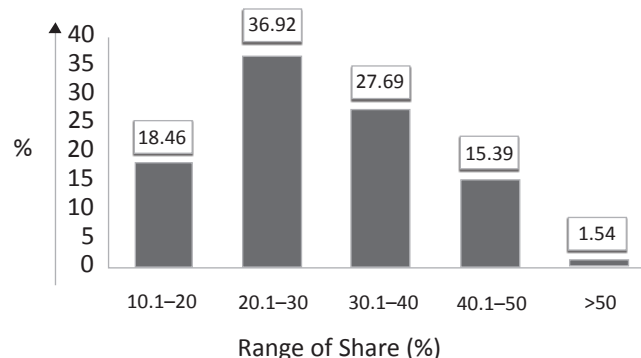


Figure 1 : Percentage share of fisheries to total income of the respondents

land resources, it got revealed from Figure 2 that while 89% share of the total annual income was deriving from culture fisheries being practiced in the scheme supported water bodies, it was 11.00% from pond surroundings.

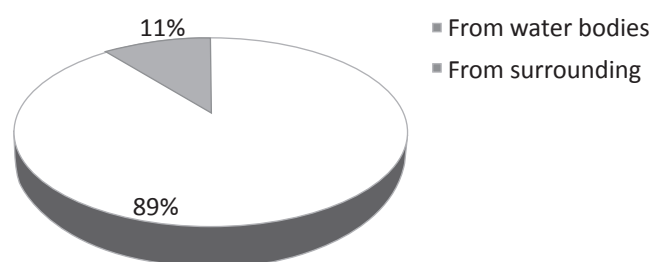


Figure 2: Annual flow of income from MGNREGA supported water bodies and surrounding

3.6. Extent of adoption of scientific aquaculture practices

Lamentably, it was noted from Table 6 that for none of the six major domains of activities concerning scientific aquaculture, even 50% level of adoption could be attained by the beneficiary respondents of the scheme. Though in cases of pond preparation, manuring and fertilization of pond and stocking, the levels of adoption were 42.69%, 46.15% and 43.08% respectively, the adoption levels were hopelessly poor in cases of the other major domains of activities like pond liming (3.85%), supplementary feeding (2.56%) and water exchange and quality monitoring (17.69%). As the resultant effect, the overall adoption index for whole of the respondents remained to be only 29.57%.

3.7. Training exposure on scientific aquaculture practices

In the process of exploring the reason behind such shabby extant scenario of adoption levels, it was revealed that a very high proportion of 81.54% of the beneficiary respondents became first ever pond owner only after they received the support from MGNREGS (Table 7) and, therefore, were having no previous experience whatsoever as to how to manage the ponds efficiently for ensuring good fish harvest from those

Table 6: Extent of adoption of scientific aquaculture practices

Sl. No.	Aquaculture practices	Maximum obtainable score	Obtained score	Adoption index (%)
1.	Pond preparation	260	111	42.69
2.	Pond liming	130	05	3.85
3.	Manuring and fertilization of pond	195	90	46.15
4.	Stocking	260	112	43.08
5.	Supplementary feeding	195	05	2.56
6.	Water exchange and quality monitoring	130	23	17.69
Overall		1170	346	29.57

Table 7: Pond ownership status of respondents before and after MGNREGS intervention

No. of respondents	Owned pond prior to MGNREGS intervention		Became pond owner only after MGNREGS intervention	
	Number	%	Number	%
65	12	18.46	53	81.54

blissful aquatic endowment.

However, Table 8 indicated that although skill enhancement on techniques of efficient management of the ponds and surroundings was essentially required for those mostly new pond owners, the larger proportion (56.92%) of them did not have the fortune to receive any training exposure during the

Table 8: Training exposure on scientific aquaculture practices

Training exposure	Frequency	Percentage
Attended training programme	28	43.08
Area of training		
• Scientific fish culture practices (2 days)	• 22	• 78.57
• Integrated fish farming (2 days)	• 06	• 21.43
Not attended any training programme	37	56.92

entire five year span of the study. Against the cases of rest 43.08% who got training, the duration of all of those courses were of two days only and, hence, should not be expected to effectively inculcate much of the critical skill components to those section of novice fisher folk within that very short span of time frame.

4. Conclusion

The stage is set for the state through commendable execution of works concerning creation and reclamation of ponds by utilizing MGNREGS fund. Now, sooner is better would it be to take up measured interventions by the State Fisheries Department in piously organizing in situ demonstrations and skill enabling trainings coupled with technical expertise and knowhow support for enhancing the adoption rate of scientific aquaculture by the beneficiary pond owners and, thus, lead the MGNREGS-Aquaculture convergence process in Tripura towards a real success.

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